

## Message Text

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20

ACTION SS-30

INFO OCT-01 ISO-00 CCO-00 SSO-00 NSCE-00 INRE-00 /031 W

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R 241106Z NOV 73

FM AMEMBASSY TEL AVIV

TO SECSTATE WASHDC 0648

INFO USINT ALGIERS

AMEMBASSY AMMAN

AMEMBASSY BEIRUT

USINT CAIRO

AMCONSUL JERUSALEM

AMEMBASSY JIDDA

AMEMBASSY MOSCOW

USMISSION USUN NEW YORK

S E C R E T TEL AVIV 9478

EXDIS

E O 11652: GDS

TAGS: PFOR, IS, UR, XF, US

SUBJ: USSR AND PALESTINIANS

REF: MOSCOW 14622 14625; TEL AVIV 9027 (NOTAL)

AND 9039 (NOTAL)

1. I AM CONCERNED ABOUT APPARENT TREND IN SOVIET DEALINGS WITH FEDAYEEN ORGANIZATIONS AND PROBLEMS WHICH THIS COULD CAUSE US IN OUR EFFORTS TO BRING ABOUT FLEXIBLE ISRAELI POSITIONS AT MIDDLE EAST PEACE CONFERENCE.

2. ACCORDING TO FIRST MOSCOW REFTEL, DEPUTY DIRECTOR OF NEAR EAST AFFAIRS IN SOVIET FOREIGN MINISTRY TOLD US THAT HE COULD SEE NO WAY IN WHICH EGYPTIANS OR JORDANIANS COULD SPEAK FOR PALESTINIANS AT PEACE CONFERENCE. SAME CABLE REPORTS THAT JORDANIAN EMBASSY IN MOSCOW HAS ADVISED THAT SOVIETS ARE SEEKING ESTABLISHMENT OF PALESTINIAN GOVT IN EXILE.

3. SECOND MOSCOW REFTEL REPORTS THAT GROMYKO TOLD CANADIAN SECRET

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EXTERNAL AFFAIRS MINISTER SHARP THAT PALESTINIANS SHOULD ATTEND PEACE CONF IN SOME CAPACITY, AND THAT KOSYGIN TOLD SHARP ARABS WOULD HAVE "SATISFACTORY" POSITION ON PALESTINE BY TIME OF PEACE CONF AND THAT THIS POSITION WILL NOT BE SUBJECT

TO COMPROMISE.

4. IN FIRST TEL AVIV REFTEL I REPORTED THAT MRS MEIR TOLD ME NOV 7 ISRAEL WAS ADAMANTLY OPPOSED TO SEPARATE PALESTINIAN DELEGATION IN ANY FUTURE PEACE TALKS. SECOND TEL AVIV REFTEL CONVEYS OUR VIEW THAT ISRAEL MIGHT ACTUALLY REFUSE TO ATTEND ANY PEACE CONF AT WHICH THERE WOULD BE A SEPARATE PALESTINIAN DELEGATION, ESPECIALLY IF IT WERE A PREDOMINANTLY FEDAYEEN ONE.

5. IF IN FACT SOVIETS ARE HELPING TO ORGANIZE A SEPARATE PALESTINIAN DELEGATION WHICH WOULD BE PREDOMINANTLY FEDAYEEN, IT SEEMS TO ME THAT WE AND SOVIETS ARE ON COLLISION COURSE. I DO NOT SEE HOW IN THIS CASE WE COULD BE SURE OF BEING ABLE TO DELIVER AN ISRAELI DELEGATION AT OPENING OF CONF. AS WE HAVE REPORTED (TEL AVIV 9421 NOTAL); ISRAELIS, IN ADDITION TO THEIR EXISTING AVERSION FOR FEDAYEEN, ARE EXTREMELY SUSPICIOUS OF SOVIET INTENTIONS WITH RESPECT TO PALESTINIAN ISSUE, AND ARE EVEN INCLINED TO SUSPECT THAT SOVIET ENVISAGE A RUMP PALESTINE IN WEST BANK AND GAZA WHICH WOULD BE SOVIET SATELLITE.

6. ON OUTSIDE CHANCE WASHINGTON HAS NOT ALREADY CONSIDERED DOING SO, I WOULD RECOMMEND THAT US PROMPTLY RAISE MATTER WITH SOVIETS AND ENSURE THEY APPRECIATE LIMITATIONS ON OUR INFLUENCE AS REGARDS GOI ATTITUDES TOWARD DEALING WITH FEDAYEEN.

KEATING

SECRET

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## Message Attributes

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**Capture Date:** 11 MAY 1999  
**Channel Indicators:** n/a  
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**TAGS:** PFOR, US, IS, XF, UR, CA, (FEDAYEEN), (GROMYKO), (SHARP)  
**To:** STATE INFO ALGIERS  
AMMAN  
BEIRUT  
CAIRO  
JERUSALEM  
JIDDA  
MOSCOW

USUN N Y

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